



Legal Affairs and Community Safety (LACS) Committee  
By email: [lasc@parliament.qld.gov.au](mailto:lasc@parliament.qld.gov.au)

28 September, 2020

Dear LACS Committee;

***Criminal Code (Consent and Mistake of Fact) and Other Legislation Amendment Bill 2020.***

We are grateful for the opportunity to provide feedback in the form of this submission on this Bill. The submission of the One Woman Project contained below responds to the proposed amendments to the *Criminal Code* regarding the law of consent and the defence of Mistake of Fact.

The One Woman Project is invested in the outcomes of this Bill, particularly in relation to the strengthening of the law around consent (including adopting an affirmative/enthusiastic model of consent under law, similar to other states/territories in Australia), and limiting the defence of Mistake of Fact (which, as it currently stands, serves to perpetuate outdated rape myths).

The One Woman Project opposes the Bill for the following reasons:

1. **The Bill retains an outdated model of consent:** this is an historic opportunity to reframe and modernise Queensland's outdated sexual assault laws. We advocate for and would like to see a Bill that introduces an affirmative consent model. Such a model would require individuals to enthusiastically and clearly affirm their willingness to have sex through words or actions. An affirmative consent model would provide greater protection for individual sexual autonomy. It would also send a very clear message to the community that the person seeking consent is responsible for taking active and reasonable steps to ensure that consent exists.

The One Woman Project supports an amendment to the Bill (as drafted by *Rape & Sexual Assault Research & Advocacy* and the *Women's Legal Service Queensland*), asking s 348 (*Meaning of Consent*) to be adjusted to:

*(3) A person does not consent to an act if the person does not say or do anything to communicate consent to the act.*

2. **The Bill fails to uphold the human rights of sexual assault survivors:** the human rights analysis of this Bill solely considers the rights of defendants to a fair trial and their protection from retrospective criminal laws. The Attorney-General's statement of compatibility is silent on the human rights of sexual assault survivors. Sexual violence is disproportionately a gendered crime. Human rights to equal protection of the law without discrimination (s 15 *Human Rights Act 2019*); the right to life (s 16 *Human Rights Act 2019*); protection from torture and cruel, inhuman or degrading treatment (s 17 *Human Rights Act 2019*); and the right to liberty and security of person (s 29 *Human Rights Act 2019*) all apply to survivors of rape and sexual assault, yet these rights have been entirely overlooked.

3. **The defence of Mistake of Fact will continue to be used to perpetuate rape myths:** the Bill retains the Mistake of Fact defence, which defendants will be able to continue to use to argue in situations where a person is asleep, heavily intoxicated or unconscious. The proposed changes do not require defendants to show they took positive steps to ascertain consent. This leaves open the possibility that consent can be inferred from a lack of resistance, even though victims 'freezing' (tonic immobility) during an assault is a very common behavioural response and recognised survival tactic.

The One Woman Project supports an amendment to the Bill (as drafted by *Rape & Sexual Assault Research & Advocacy* and the *Women's Legal Service Queensland*), asking for the insertion of a new s 348A:

*(2) A mistaken belief by the person as to the existence of consent is not honest or reasonable if the person did not take positive and reasonable steps, by words or conduct, in the circumstances known to the person at the time of the act, to ascertain that the other person was giving consent to the act.*

4. **The Bill fails to address the negation of consent for a person with a disability:** section 216 of the *Criminal Code* makes it unlawful for any person to have sex with another person who has an impairment of the mind. This is a discriminatory provision as it assumes that people with a disability are not capable of consenting to sex. Pages 11-15 of the *Queensland Human Rights Commission's* submission to the *Queensland Law Reform Commission* address this point at length, and we support their submission on this issue. This is a missed opportunity to correct a law that unfairly discriminates against people with a disability in Queensland.

Reform of consent laws and the defence of Mistake of Fact is long overdue in Queensland. The One Woman Project asks that the LACS Committee **rejects the Bill in its current form** and requires the government to make amendments to incorporate the issues we have outlined.

This is an opportunity to right the wrongs of the past, for the benefit of the future.

Kindly,  
Madeline

A handwritten signature in black ink, appearing to read "MP", enclosed within a large, loopy oval shape.

**Madeline Price**  
National Director  
One Woman Project

