

**Hon Cameron Dick MP** Member for Greenslopes

3 NOV 2011

The Honourable Kerry Shine MP Chair Industry, Education, Training and Industrial Relations Committee PO Box 1822 TOOWOOMBA QLD 4350



Minister for Education and Industrial Relations

Dear Mr Shine

I refer to my previous correspondence dated 23 August 2011, in which I informed you about my intention to amend the teacher registration provisions within the Education and Training Legislation Amendment Bill 2011.

Please find attached a copy of the Amendments to be Moved During Consideration in Detail and Explanatory Notes for the consideration of the Industry, Education, Training and Industrial Relations Committee.

Amendments have been drafted to provide that any person who has been convicted of a serious offence, irrespective of the date of their conviction will be unable to apply for teacher registration or permission to teach or have their registration or permission to teach cancelled under the *Education (Queensland College of Teachers) Act 2005* (QCT Act).

An amendment is proposed to restrict directors of non-state schools' governing bodies from delegating their functions in relation to receiving and making reports about sexual abuse to a principal or other staff member of a school.

An amendment is also proposed to the new section 12M providing for revocation of an eligibility declaration. It is no longer proposed to revoke an eligibility declaration upon being charged for a serious offence if the holder of the declaration is an approved teacher (that is, the person holds registration or permission to teach). The existing provisions of the QCT Act adequately cater for the protection of children in this situation.

Thank you for your consideration of this matter.

Yours sincerely

**CAMERON DICK MP** 

Minister for Education and Industrial Relations

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# **Education and Training Legislation Amendment Bill 2011**

Amendments during consideration in detail to be moved by

The Honourable the Minister for Education and Industrial Relations

1 Clause 11 (Insertion of new ss 366A and 366B)

Page 13, after line 29—insert—

- '(4A) However, the director or directors must not delegate the function to the principal or any other staff member of the non-State school.'.
- 2 Clause 15 (Insertion of new ch 2, pt 1A)

Page 15, lines 10 and 11—omit, insert—
'person'.

3 Clause 15 (Insertion of new ch 2, pt 1A)

Page 15, line 18, 'after the relevant commencement'—

omit, insert—

'or has been'.

4 Clause 15 (Insertion of new ch 2, pt 1A)

Page 17, lines 4 and 5—omit.

5 Omission of clauses 16–30

Page 21, line 24 to page 31, line 11—omit.

#### 6 After clause 15

Page 21, after line 23—insert—

### **Amendment of s 14 (Application for registration or permission to teach)**

'Section 14(10), definition *criminal history check fee—omit.* 

### 417 Amendment of s 15 (Obtaining police information about applicant)

'Section 15(6A)(c) and (6B), 'disqualification order or'— *omit*.

### Amendment of s 44 (Amending or replacing certificate of registration or certificate of permission to teach)

'Section 44(4)—
omit, insert—

'(4) In this section—

**relevant notice** means a notice under section 41(3), 42(2) or 43(3).'.

# '19 Amendment of s 48 (Effect of charge for disqualifying offence, temporary offender prohibition order or interim sexual offender order)

'(1) Section 48, heading, 'disqualifying'—

omit, insert—

'serious'.

'(2) Section 48(1)—

omit, insert—

'(1) This section applies if, after the relevant commencement, an approved teacher is charged with a serious offence.

Note-

See also section 343 (Effect of serious offence charge before relevant commencement).'.

### '20 Amendment of s 50 (Requirement to give notice of suspension)

'Section 50(2)(b)—

omit, insert—

'(b) the reasons for the suspension and the evidence or other material on which the suspension was based;'.

#### '21 Amendment of s 52 (When suspension ends)

'Section 52(a), '102,'—
omit.

### '22 Replacement of ss 56 and 57

'Sections 56 and 57—

omit, insert—

#### '56 Cancellation in particular circumstances

- (1) This section applies if, after the relevant commencement, an approved teacher—
  - (a) is convicted of a serious offence; or
  - (b) becomes a relevant excluded person.

Note—

See also section 344 (Effect of serious offence conviction before relevant commencement).

- '(2) The college must, as soon as practicable after it becomes aware of a matter mentioned in subsection (1), cancel the teacher's registration or permission to teach.
- '(3) The college must immediately give notice to the teacher of the cancellation.
- '(4) The notice must state that—

Page 3

- (a) there is no appeal under this Act or the QCAT Act in relation to the cancellation of the teacher's registration or permission to teach; and
- (b) unless subsection (c) applies, the teacher can never be granted registration or permission to teach; and
- (c) the teacher can apply for registration or permission to teach if the cancellation of the teacher's registration or permission to teach was under this section and any of the following apply in relation to the teacher—
  - (i) the conviction of the teacher for the serious offence is overturned on appeal;
  - (ii) the decision or order of the court resulting in the teacher becoming a relevant excluded person—
    - (A) is overturned on appeal; and
    - (B) was not made in relation to a conviction for a serious offence;
  - (iii) an eligibility declaration is issued to the teacher under part 1A.
- '(5) A copy of the notice must be given to the employing authority for, and the principal of, each school at which the teacher is employed.
- '(6) There is no appeal under this Act or the QCAT Act against the cancellation under this section of the teacher's registration or permission to teach.
- '(7) In this section—

  appeal includes review.

#### '57 Effect of appeal on cancellation

- '(1) This section applies if—
  - (a) the registration or permission to teach of an approved teacher is cancelled by the college under section 56; and
  - (b) any of the following is appealed—

- (i) the conviction of the teacher for the serious offence;
- (ii) the decision or order of the court resulting in the teacher becoming a relevant excluded person.
- '(2) The cancellation remains in effect during the appeal.
- '(3) The person is no longer an excluded person in relation to the cancellation if—
  - (a) the conviction is overturned on appeal; or
  - (b) the decision or order—
    - (i) is overturned on appeal; and
    - (ii) was not made in relation to a conviction for a serious offence.'.

### '23 Omission of ch 2, pt 6, div 4

'Chapter 2, part 6, division 4—*omit*.

## **Amendment of s 69 (Requirements for disclosure of changes in police information)**

'Section 69(3)(c) and (4), 'disqualification order or'— *omit*.

## **Amendment of s 75 (Commissioner of police must notify changes in police information)**

'Section 75(1)(a)(iv), (3)(c)(iii) and (d), 'disqualification order or'—

omit.

# 426 Amendment of s 80 (Requirement for prosecuting authority to notify college about committal, conviction etc.)

'Section 80(7)—
omit.

### '27 Amendment of s 92 (Grounds for disciplinary action)

- '(1) Section 92(1)(a)—
  omit.
- '(2) Section 92(1)(b), from 'because' to 'offender order'—

  omit
- '(3) Section 92(1)(b), note, 'as mentioned in this paragraph'—

  omit.
- '(4) Section 92(2)(a)(i) and (ii), 'disqualifying'—

  omit, insert—

  'serious'.
- '(5) Section 92(5), definition *dealt with*, 'in relation to a charge of a disqualifying offence,'— *omit, insert*—

  'in relation to a charge against a relevant teacher for a serious

#### **'28** Amendment of s 93 (Disciplinary matters)

'(1) Section 93(a) omit.

offence,'.

'(2) Section 93(b) and (c)—

renumber as section 93(a) and (b).

#### '29 Omission of s 94 (Show cause matters)

'Section 94—
omit.

#### '30 Amendment of s 95 (PP&C matters)

'Section 95(1)(a)(ii), 'section 92(2)(a), (b) or (c)'—
omit, insert—
'section 92(2)(a) or (b)'.

## '30A Amendment of s 97 (Requirement for college to start disciplinary proceedings)

'Section 97(2)(a), 'show cause matter or'— *omit*.

### '30B Omission of ch 5, pt 2

'Chapter 5, part 2— *omit*.

### '30C Amendment of s 111A (PP&C committee may refer matter to QCAT)

'(1) Section 111A(1)(a), 'a teacher'—

omit, insert—

'a relevant teacher'.

'(2) Section 111A(1)(b)—

omit, insert—

- '(b) if the ground is established—
  - (i) for an approved teacher—disciplinary action mentioned in section 160(2)(d) to (h) or (j) should be taken against the teacher; or

(ii) for a former approved teacher—disciplinary action mentioned in section 161(2)(b) or (c) should be taken against the teacher.'.

### '30D Amendment of s 123 (Disciplinary action by PP&C committee)

'Section 123(2)(b)—
omit, insert—

- '(b) refer the matter to QCAT if the committee believes—
  - (i) for an approved teacher—disciplinary action mentioned in section 160(2)(d) to (h) or (j) should be taken against the teacher; or
  - (ii) for a former approved teacher—disciplinary action mentioned in section 161(2)(b) or (c) should be taken against the teacher;'.

### **'30E** Amendment of s 160 (Decision about disciplinary action against approved teacher)

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'Section 160(2)(j), from 'teach for'—

omit, insert—
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'teach for a stated period from the day the order is made or indefinitely;

Note—

See also section 347 (Decision about disciplinary action against approved teacher).'.

# **'30F** Amendment of s 161 (Decision about disciplinary action against former approved teacher)

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'Section 161(2)(c), from 'teach for'—

omit, insert—
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'teach for a stated period from the day the order is made or indefinitely; Note-

See also section 349 (Decision about disciplinary action against former approved teacher).'.

## '30G Amendment of s 288 (Register of approved teachers to be kept)

'Section 288(5)(e)— *omit.* 

### '30H Insertion of new ch 12, pt 13

'Chapter 12—
insert—

'Part 13

### Transitional provisions for Education and Training Legislation Amendment Act 2011

#### '342 Existing applications by new excluded persons

- '(1) This section applies if—
  - (a) before the relevant commencement, a person applied to the college for—
    - (i) full or provisional registration or permission to teach: or
    - (ii) the renewal of full registration or permission to teach; or
    - (iii) the restoration of the person's full registration that has ended; and
  - (b) on the relevant commencement, the application has not been decided or withdrawn; and
  - (c) the person is a new excluded person.
- '(2) The application is taken to be withdrawn.

Page 9

- '(3) The college must—
  - (a) immediately give notice to the person of the withdrawal; and
  - (b) refund each fee accompanying the application; and
  - (c) if the application is an application mentioned in subsection (1)(a)(ii) or (iii)—give a copy of the notice to the employing authority for, and the principal of, each school at which the teacher is employed.
- '(4) The notice must state that—
  - (a) the application is withdrawn; and
  - (b) if the person is an eligibility applicant, the person may apply for an eligibility declaration under chapter 2, part 1A.
- '(5) In this section—

**new excluded person** means a person who was not an excluded person immediately before the relevant commencement but is an excluded person immediately after the relevant commencement.

### **'343** Effect of serious offence charge before relevant commencement

- '(1) This section applies if—
  - (a) before the relevant commencement, an approved teacher was charged with a serious offence; and
  - (b) on the relevant commencement—
    - (i) the charge has not been dealt with; and
    - (ii) the teacher's registration or permission to teach has not been suspended under section 48.
- '(2) The provisions of this Act as in force from the relevant commencement apply in relation to the teacher.
- '(3) In this section—

*dealt with*, in relation to a charge against an approved teacher for a serious offence, means any of the following—

- (a) the teacher has been acquitted of the charge;
- (b) the charge has been withdrawn or dismissed;
- (c) a nolle prosequi or no true bill has been presented in relation to the charge.

### **'344** Effect of serious offence conviction before relevant commencement

- '(1) Subsection (2) applies if—
  - (a) before the relevant commencement—
    - (i) an approved teacher was convicted of a serious offence; and
    - (ii) the college was not aware of the conviction; and
  - (b) on the relevant commencement, the conviction has not been overturned on appeal.
- '(2) The college must, as soon as practicable after it becomes aware of the conviction—
  - (a) cancel the teacher's registration or permission to teach; and
  - (b) comply with section 56(3) to (5) in relation to the cancellation.
- '(3) Subsection (4) applies if—
  - (a) before the relevant commencement—
    - (i) an approved teacher was convicted of a serious offence; and
    - (ii) the college was aware of the conviction; and
  - (b) on the relevant commencement, the conviction has not been overturned on appeal.
- '(4) The college must, as soon as practicable after the relevant commencement—
  - (a) cancel the teacher's registration or permission to teach; and

(b) comply with section 56(3) to (5) in relation to the cancellation.

#### '345 Grounds for disciplinary action

- '(1) This section applies if, before the relevant commencement—
  - (a) a relevant teacher's registration or permission to teach was suspended under section 48 because the teacher was charged with a disqualifying offence; and
  - (b) either—
    - (i) the charge was dealt with; or
    - (ii) the teacher was convicted of an offence other than an indictable offence.
- '(2) Section 92 as in force immediately before the relevant commencement continues to apply in relation to the teacher.
- '(3) In this section—

*dealt with*, in relation to a charge against a relevant teacher for a serious offence, means any of the following—

- (a) the teacher has been acquitted of the charge;
- (b) the charge has been withdrawn or dismissed;
- (c) a nolle prosequi or no true bill has been presented in relation to the charge.

*disqualifying offence* see the Commissioner's Act, section 168.

#### '346 QCAT show cause notice given but not dealt with

- '(1) Subsection (2) applies if—
  - (a) before the relevant commencement, QCAT gave a notice under section 101 to a relevant teacher; and
  - (b) on the relevant commencement, QCAT has not made a decision under section 102 or 103.
- '(2) On the relevant commencement—

- (a) the notice is taken to be withdrawn; and
- (b) any disciplinary action started under chapter 5, part 2 is taken to be discontinued.

Note-

See section 344(3) and (4) (Effect of serious offence conviction before relevant commencement).

### **'347** Decision about disciplinary action against approved teacher

- '(1) Subsection (2) applies if—
  - (a) before the relevant commencement—
    - (i) a general matter in relation to an approved teacher was referred to QCAT under section 97(2); or
    - (ii) a PP&C matter in relation to an approved teacher was referred to QCAT under section 111A(2) or 123(2)(b); and
  - (b) on the relevant commencement, QCAT has not made a decision under section 160.
- '(2) Section 160 as in force immediately before the relevant commencement continues to apply in relation to the approved teacher.

#### '348 Referral to QCAT under ss 111A and 123

- '(1) This section applies if, before the relevant commencement, a PP&C matter in relation to a former approved teacher was referred to QCAT under section 111A(2) or 123(2)(b).
- '(2) Sections 111A(1)(b) and 123(2)(b) are taken always to have referred to disciplinary action mentioned in section 161(2)(b) or (c).

# '349 Decision about disciplinary action against former approved teacher

'(1) Subsection (2) applies if—

- (a) before the relevant commencement—
  - (i) a general matter in relation to a former approved teacher was referred to QCAT under section 97(2); or
  - (ii) a PP&C matter in relation to a former approved teacher was referred to QCAT under section 111A(2) or 123(2)(b); and
- (b) on the relevant commencement, QCAT has not made a decision under section 161.
- '(2) Section 161 as in force immediately before the relevant commencement continues to apply in relation to the former approved teacher.'.

#### '30I Amendment of sch 3 (Dictionary)

'(1) Schedule 3, definitions disqualification order, disqualifying offence, excluded person, relevant excluded person and show cause matter—

omit.

'(2) Schedule 3—

insert—

*'criminal history check fee* means the criminal history check fee prescribed under a regulation.

eligibility applicant see section 12D.

*eligibility application*, for chapter 2, part 1A, see section 12E(1).

eligibility declaration see section 12B.

excluded person means a person—

- (a) who is a relevant excluded person, other than a person mentioned in section 57(3); or
- (b) who is convicted of a serious offence other than—
  - (i) an eligibility applicant to whom an eligibility declaration is issued, and not revoked, under chapter 2, part 1A; or

- (ii) a person mentioned in section 57(3)(a); or
- (c) who is prohibited from reapplying for registration or permission to teach by a disciplinary order.

relevant commencement means the commencement of the Education and Training Legislation Amendment Act 2011, part 4.

relevant excluded person means a person who is subject to—

- (a) offender reporting obligations; or
- (b) an offender prohibition order; or
- (c) a CPOPOA disqualification order; or
- (d) a sexual offender order.'.
- '(3) Schedule 3, definition *disciplinary action*, '2 or'—

  omit.
- '(4) Schedule 3, definition *disciplinary order*, '2 or'— *omit.*
- '(5) Schedule 3, definition *police information*, paragraph (b)(iii), 'disqualification order or'—

  omit.
- '(6) Schedule 3, definition serious offence, 'Commission for Children and Young People and Child Guardian Act 2000'—
  omit, insert—

'Commissioner's Act'.'.

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