



MATTERS OF PROCEDURAL INTEREST

No. 26 — January to June 2024

Prepared by Chamber and Procedural Services Office

QUEENSLAND LEGISLATIVE ASSEMBLY PROCEDURAL BULLETIN

WORK OF THE HOUSE

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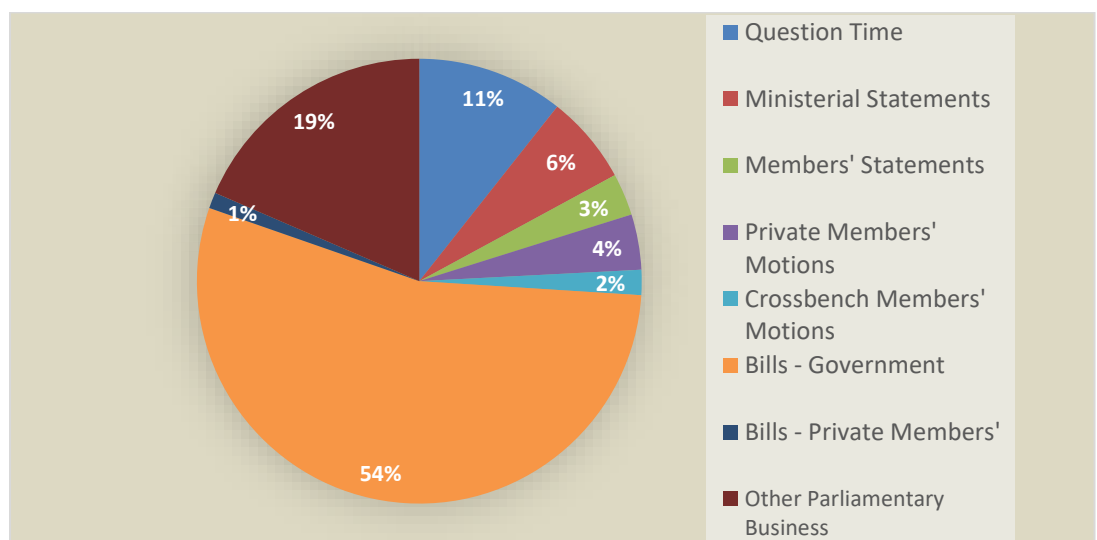
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Overview comparison

	1 Jan to 30 Jun 2024			1 Jul to 31 Dec 2023		
Sittings						
Sitting days	22			22		
Average duration per sitting day [hrs:mins]	10:18			9:32		
Legislation						
	1 Jan to 30 Jun 2024			1 Jul to 31 Dec 2023		
	Govt	PMB	Total	Govt	PMB	Total
Bills introduced	34	4	38	15	2	17
Bills passed	36	0	36	18	0	18
Bills referred to committees	33	4	37	14	2	16
Bills reported on by committees	34	4	38	16	2	18

Business conducted

The following chart shows a breakdown of the business conducted during the period 1 January to 30 June 2024.





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BUDGET AND ESTIMATES

On 11 June 2024, the Deputy Premier, Treasurer and Minister for Trade and Investment delivered the Budget. On 14 June 2024, the Leader of the House moved, and the House agreed to, a motion which set the days and times for each Estimates committee hearing. Portfolio committees must table their report to the House on the 2024 Budget Estimates by 9 August 2024.

Record of Proceedings: [11 June 2024](#), pp1967-1980
[14 June 2024](#), pp2372-2382

MEMBERS

Warnings and suspension of members

On 29 occasions between January and June, the Speaker followed up warnings to members with an order to withdraw from the Chamber.

On 5 March 2024, the Speaker ordered the member for Burleigh to withdraw from the Chamber, with no previous warning, in accordance with Standing Order 253A. The Speaker stated the member's behaviour was "completely disorderly" and "flouting the rules around a matter of privilege" in response to comments made by the Premier when delivering an apology and correcting the record.

Record of Proceedings: [14 February 2024](#), p200
[15 February 2024](#), p234, p236, p237, p238 and p239
[5 March 2024](#), p320, p336, p369
[6 March 2024](#), p443, p505
[7 March 2024](#), p550, p551, p580, p616
[19 March 2024](#), p641, p668, p669
[16 April 2024](#), p1022
[17 April 2024](#), p1074, p1119, p1124 and p1126
[21 May 2024](#), p1576, p1694
[11 June 2024](#), p1978
Standing Order 253A

MOTIONS

Introduction of Crossbench Members' Motion

On 13 February 2024, the Leader of the House moved a motion concerning amendments to Sessional Orders, namely, to introduce a specific time slot for a Crossbench Members' Motion every sitting week. Notice of the motion is required to be given during Preliminary Business on a Wednesday morning, same as the Private Members' Motion. Time for debating the motion is allocated every sitting Wednesday from 4.30pm to 5.00pm, immediately before the Private Members' Motion. The House divided on the question of whether the motion should be agreed to, which was resolved in the affirmative.

Record of Proceedings: [13 February 2024](#), pp75-87

Publication of Shadow Minister Diary Extracts

On 15 February 2024, the Leader of the House moved a motion concerning amendments to Sessional Orders, namely, requiring Shadow Ministers to publish extracts from their diaries to the Queensland Parliament website on a monthly basis. The member for Kawana moved an amendment to the motion, seeking to extend the requirement to publish diary extracts to the Chairs of Portfolio



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Committees as well. This amendment was negative as a result of a division. The motion, in its original form, was agreed to by the House.

Record of Proceedings: [15 February 2024](#), pp245-248

Only one notice of motion for Private Members' Motion permitted

On 6 March 2024, the member for Nanango gave notice regarding a Private Members' Motion to be debated that evening. The member for Scenic Rim subsequently rose and gave notice regarding a second motion. Mr Speaker stated there could only be one notice of motion put forward by the opposition, thus the second motion must be offered up to the Clerk to go directly on the Notice Paper.

Record of Proceedings: [6 March 2024](#), p436
Standing Order 65

Amendment to notice of motion

On 7 March 2024, the Leader of the Opposition sought to move an amendment to a government motion relating to the Ipswich West by-election. The content of the amendment was to "delete all words and insert—That this House supports optional preferential voting." The Leader of the House rose on a point of order, arguing the amendment was not related to the substance of the motion itself, which was concerned with the allegedly false enrolment of the One Nation candidate for the Ipswich West by-election and called on the Leader of the Opposition to scrap the LNP's preference deal with One Nation. Deputy Speaker Kelly upheld the point of order, ruling the amendment was out of order as it did not relate to the motion as put. The Deputy Speaker also noted there was an opportunity to bring further amendments that may be relevant to the motion that had been put. The Leader of the Opposition then sought to move an amendment that, after the final paragraph of the government motion, inserted an additional dot point that said "supports optional preferential voting." Despite the Leader of the House again alleging this amendment was not related to the substance of the motion, Deputy Speaker Kelly ruled the second attempted amendment was relevant to the motion due to its inclusion as an additional dot point.

Record of Proceedings: [7 March 2024](#), pp553-554
Standing Order 67

Also on 7 March 2024, the member for Toowoomba South sought to move an amendment to a government motion regarding the order of appointment for the Supermarket Pricing Select Committee. Mr Speaker had stated "The question is that the motion be agreed—" when the member rose and sought to insert an additional paragraph following the final paragraph of the government motion. The Speaker stated that he was putting the question and urged the member to ensure his contribution was relevant. Once the member had read his proposed amendment, the Speaker ruled that it was not relevant and essentially sought to change the entire intent of the motion. The government amendment related to establishing a committee relating to supermarket pricing and other matters relating to cost of living, whereas the proposed amendment had a much broader focus and sought to reference dams and water security.

The member for Kawana proceeded to give notice that he would move to dissent from the Speaker's ruling in this matter. Later in the day, the Speaker gave a more detailed ruling, noting that the amendment: was not legible; it indicated additional terms of reference should be inserted not with other terms of reference, but after the powers and membership of the committee; and the



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amendment was beyond the scope of the original motion and was therefore not relevant.

Record of Proceedings: [7 March 2024](#), pp556-557, pp581-582

Dissolution of the Youth Justice Reform Select Committee

On 17 April 2024, the House moved a series of motions permitting the suspension of Standing Order 211 so that the Chair (Independent member for Noosa) and Deputy Chair (ALP member for Cooper) of the Youth Justice Reform Select Committee could address the House on the progress of the Committee. The Opposition moved an amendment to also allow the LNP member for Lockyer to be permitted to speak. The House agreed to the motion, allowing each member to speak for five minutes.

A subsequent motion was moved which caused the interim document prepared by the Committee to be provided to the Clerk and tabled the following day. The motion stated that, upon the tabling of the document, the Committee would be dissolved. Ongoing implementation of community safety and youth justice measures would continue to be overseen by the Community Safety and Legal Affairs Committee and the Community Support and Services Committee. This motion was resolved in the affirmative following a division.

A final motion was moved to alter membership of the Community Safety and Legal Affairs Committee to appoint the member for Noosa in place of the member for Mirani (also a member of the crossbench), and also allow the member for Noosa's participation in any private or public committee business of the Community Support and Services Committee without any voting ability.

On 18 April 2024, in accordance with the order for production of the document, the Clerk tabled as a return to order the version of the latest report put to the Youth Justice Reform Select Committee for adoption which failed to pass.

Record of Proceedings: [17 April 2024](#), pp1114-1127
[18 April 2024](#), p1181

Amendment required to Crossbench Member's Motion

On 1 May 2024, the member for Mirani gave notice he would move a Crossbench Member's Motion relating to the Path to Treaty Act. Paragraph 3 of the motion called on the government to repeal the Act, with all moneys held in the Path to Treaty Fund to be diverted.

The Speaker ruled that Standing Order 87(1) provides that a question or amendment shall not be proposed which is the same as any question which, during the same session, has been resolved in the affirmative or negative. This rule applies equally to bills and motions, and motions and bills, as long as they are technically the same in substance.

As the House passed the Path to Treaty Act, and passed votes providing for the Path to Treaty Fund, the final paragraph of the motion sought to put questions already decided back to the House. The speaker ruled this paragraph out of order, but allowed the member to modify the final paragraph of the motion.

Record of Proceedings: [1 May 2024](#), p1384
Standing Order 87

Extension of Sitting Hours



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On 21 May 2024, the Leader of the House moved a motion concerning amendments to Sessional Orders, namely, the extension of sitting hours. The motion proposed the House sit from 9.30am to 9.00pm on a Tuesday and Wednesday, rather than 9.30am to 7.30pm, and from 9.30am to 7.00pm on a Thursday, instead of 9.30am to 6.30pm. The House agreed to the motion, with sitting hours extended effective immediately.

Record of Proceedings: [21 May 2024](#), pp1628-1636

SPEAKER STATEMENTS AND RULINGS

Tabled papers out of order

Once a document has been tabled it cannot be altered or otherwise interfered with unless the House otherwise orders, as the document is in the possession of the House.

On 30 April 2024, the Speaker made a ruling regarding a document that the member for Ninderry attempted to table during adjournment debate in the previous sitting week. The tabling involved draft minutes of the Youth Justice Reform Select Committee from 4 April 2024. The Speaker endorsed the decision by the Clerks at the Table not to table the draft minutes, as to do so would have breached Standing Order 211 as the minutes had not been ordered for publication by the committee. In making this ruling, the Speaker took the opportunity to remind all members of their obligations under Standing Order 211.

Record of Proceedings: [30 April 2024](#), p1254
Standing Order 26

The Rule of Anticipation

In accordance with Standing Order 231(1), a member may not anticipate the discussion of any subject which appears on the Notice paper. Standing Order 231(2) provides, when determining whether discussion is out of order on the ground of anticipation, the Speaker shall have regard to the probability of the matter being anticipated being brought before the House within a reasonable time and the degree to which debate of that matter is likely to be anticipated.

On 15 February 2024, the Premier made a Ministerial Statement regarding reforms to the Crime and Corruption Commission. The Manager of Opposition Business rose on a point of order, stating his concern that the Premier was anticipating debate on a Private Members Bill, the Crime and Corruption Amendment Bill 2023, that had been introduced by Mr Nicholls on 11 October 2023. The Speaker ruled that the Premier was foreshadowing a government bill and not speaking directly to the Private Members Bill in question. The Speaker allowed the Premier to continue his contribution but asked that the Premier tread carefully regarding the anticipation rule.

Shortly after, Mr Speaker made a formal statement regarding the rule of anticipation. He noted the rule of anticipation under Standing Order 231 gives the Speaker discretion to enable debate on an issue if a matter on the Notice Paper is unlikely to be considered in a reasonable time. Given the Private Members Bill in question would not be reported on until April 2024, and would not mature for debate until July or August 2024, the Premier did not offend the rule in his Ministerial Statement.

Record of Proceedings: [15 February 2024](#), pp223 and 226



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Standing Order 231

Authentication of Facts

On 5 March 2024, the Speaker made the following statement regarding the authentication of facts:

“Honourable members, members must be in a position to authenticate facts stated in their questions. Indeed, authentication may be required in respect of questions, notices of motions, motions and petitions. Members should not phrase questions to state as fact that which is not fact but assumption or supposition. Members should not exaggerate facts beyond that which they can authenticate. It is for the Speaker to determine whether authentication is required and determine whether the member has provided sufficient evidence of authentication. It is incumbent on members preparing questions to be prepared to provide authentication of the facts as stated immediately when called upon. It is in order to ask a minister whether an allegation or report is correct. It is also in order to ask a minister what action they will take in respect of an allegation or report and, if some allegation or report is proved correct, what action they will take.”

Record of Proceedings: [5 March 2024](#), p321

Sub Judice Rule

On 5 March 2024, the Speaker made the following statement regarding the sub judice rule:

“I wish to emphasise the importance of this rule to the House which seeks to prevent any discussion in this House about matters the subject of criminal proceedings. It protects the criminal proceedings from being prejudiced by matters raised in this House. It works to prevent criminal proceedings from being delayed or stayed through any prejudice from statements in the House. The media are subject to rules relating to contempt of court and are answerable to the courts for any reports in the media. Members of this House are not accountable to the courts for statements made in this House; rather, members are accountable to the House itself. It is the responsibility of members to know and abide by this rule.”

Record of Proceedings: [5 March 2024](#), pp321-322
Standing Order 233

Ministerial Statements

On 5 March 2024, the Speaker made a statement regarding the purpose of Ministerial Statements, noting that ministers are provided “considerable latitude”. Mr Speaker sought to remind ministers “that Standing Order 62 makes it clear that the purpose of ministerial statements is to make a statement relating to matters of government policy or public affairs” and may include an “announcement of new policy or initiatives”. Mr Speaker also noted that, in the context of this Standing Order, “‘public affairs’ does not include anything in the public domain. It must have a relationship to governing this state.” Mr Speaker concluded by asking Ministers to ensure they are respectful of the intent of the Standing Order.

Record of Proceedings: [5 March 2024](#), pp321-322
Standing Order 62

Practice adopted when referring to previous governments



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On 5 March 2024, the Speaker made a statement regarding references to previous governments. In response to members continually referring to “the Palaszczuk-Miles government”, as opposed to “the Palaszczuk government”, and the Newman-Crisafulli government”, as opposed to “the Newman government” the Speaker stated “we will not start getting into the habit of talking about governments under multiple leaders, premiers and other things.” This ruling was subsequently reinforced by Deputy Speaker Hart later in the sitting day, who stated “we should only refer to the current or former governments by the name of the Premier at the time.”

Record of Proceedings: [5 March 2024](#), p339, p355

Practice adopted when referring to other members and the use of gendered language

On 16 April 2024, the Speaker made a ruling in response to an emerging pattern of members referring to other members as ‘that bloke’, ‘this is the woman’, etc. The Speaker stated “all members should be referred to as members or by their correct title.” This ruling was again reiterated on 30 April 2024, when the Speaker instructed the Premier to “not refer to members as ‘blokes’ in the House. We would like to keep this civil.”

Record of Proceedings: [16 April 2024](#), pp933-934
30 April 2024, p1269

Respect to the Chair

On 1 May 2024, the Speaker made a statement reminding all members of the respect that is owed to the Chair, including all Deputy Speakers. The Speaker informed members that all Deputy Speakers had been asked to action disrespect to the Chair. Further, the Speaker warned he would not tolerate disrespect to the Chair and, in the most serious instances, would “immediately refer the matter to the Ethics Committee.”

Record of Proceedings: [1 May 2024](#), p1357

Practice adopted in issuing warnings to members

On 22 May 2024, the Speaker made a statement regarding the practice of issuing warnings in light of the changes to the Sessional Orders to extend sitting hours. The Speaker indicated the warning list would restart after the luncheon adjournment and also after 6pm each night, meaning there would be three separate warnings lists each day. This ruling was clarified by Deputy Speaker Lister on 11 June 2024, stating the evening warning list would restart after 6pm or at the dinner break each night.

Record of Proceedings: [22 May 2024](#), p1701
[11 June 2024](#), p1996

Reference to a member’s physical attributes

On 22 May 2024, Deputy Speaker Kelly made two rulings in quick succession regarding members referring to physical attributes of another member in Parliament. Deputy Speaker Kelly stated “there is a longstanding convention in this chamber that we do not refer to other members’ physical attributes”, and asked that both statements be withdrawn.

Record of Proceedings: [22 May 2024](#), p1781, p1784

Matters of privilege



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On 23 May 2024, the Speaker gave a statement regarding the circumstances in which a matter of privilege suddenly arising could be claimed. The Speaker clarified that, despite members frequently abusing the rules, “[a] genuine matter of privilege suddenly arising may be raised by a member at any time” but to satisfy the requirements under Standing Order 248, “firstly, a matter must be a matter of privilege, and, secondly, it must be a matter that has suddenly arisen and requires immediate redress.” While few matters actually fall within this definition, the Speaker provided the following examples: “members being unable to or prevented from entering the chamber, strangers being present in the House and interrupting proceedings, or required material not being available for proceedings before the House.” The Speaker further reflected that some members attempt to use this Standing Order “to allegedly correct the record, or allege that another member is misleading the House, or put the member’s own position on a matter, or introduce another topic or material.”

Record of Proceedings: [23 May 2024](#), p1819
Standing Order 248

PRIVILEGE

The Ethics Committee investigates and reports on the ethical conduct of members, and on matters of privilege and possible contempt of parliament referred to it by the Speaker, the House, or the Registrar of Members’ Interests.

Between January and June 2024, the Ethics Committee reported on four matters of privilege:

- Report No. 221;
- Report No. 222;
- Report No. 223; and
- Report No. 224.

In its Report No. 221, the Ethics Committee considered a matter of privilege referred by the Speaker on 12 December 2022 relating to an allegation of inciting or encouraging disruption of the Legislative Assembly. The Committee found there was an absence of direct evidence of an intention to encourage disruption, and therefore did not recommend the House make a finding of contempt. The Committee recommended the House take no further action in relation to the allegation.

In its Report No. 222, the Ethics Committee was asked to reconsider a matter of privilege referred by the Speaker on 16 March 2023, the subject of Report No. 217, and re-referred by the House on 14 November 2023. In Report No. 217, tabled on 26 October 2023, the Committee recommended that the House make a finding of contempt against the member, and that the member take it upon himself, as soon as practicable, to apologise unequivocally to the House and the Speaker for his conduct. As at 14 November 2023, the member had not apologised. The House then moved a motion that did not recommend a finding of contempt and instead referred the matter back to the Ethics Committee to decide what action should be taken due to the member’s failure to apologise. In Report No. 222, the Committee condemned the member’s failure to apologise and recommended that the House make a finding of contempt against the member for misconducting oneself in the presence of the House or a committee and reflecting on the actions or decisions of the Chair. Further, the Committee recommended that the House note the member’s failure to apologise and



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suspend the member from the precinct for a period of one sitting day from the time the motion to that effect is agreed by the House. In their conclusion, the Committee noted re-referring matters to the Ethics Committee should not be encouraged and the Committee's issuing of a subsequent recommendation should not be taken as precedent. They noted the House could have immediately determined the appropriate penalty for the member's conduct on their motion without re-referring the matter to seek a further recommendation as to an appropriate sanction.

In its Report No. 223, the Ethics Committee considered a matter of privilege referred by the Housing, Big Build and Manufacturing Committee on 6 March 2024 relating to an alleged unauthorised disclosure of committee proceedings by a member of the public. The Committee found all elements necessary to establish a contempt had been met. The Committee recommended the House make a finding of contempt against the member of the public for the unauthorised disclosure of committee proceedings and authorise the Speaker to admonish the person, in writing, for their actions.

In its Report No. 224, the Ethics Committee considered a matter of privilege referred by the Speaker on 7 March 2024 relating to allegations members involved themselves in disorderly conduct on the parliamentary precinct. The Committee found the member for Traeger, Mr Robbie Katter MP, and the member for Hinchinbrook, Mr Nick Dametto MP, had engaged in disorderly conduct on the parliamentary precinct due to their behaviour at a protest concerning the war in Gaza. The Committee recommended the House make a finding of contempt against the members for disorderly conduct on the parliamentary precinct and determined an unequivocal apology to the House was an appropriate penalty for both members. Both members were ordered to apologise on the floor of the House as soon as practicable. The Committee further commented that, despite the Committee not recommending a period of suspension for both members in this instance, a stronger position would be taken in future for similar matters.

LEGISLATION

Bills declared urgent

A Bill may be declared urgent and pass through all stages in a very short timeframe, e.g. an urgent Bill may:

- not be referred to a portfolio committee for examination, or
- be referred to a portfolio committee to report to the House in a period less than six weeks.

Between January and June 2024, the House declared four bills urgent: three were referred to a portfolio committee for less than six weeks; one was introduced and passed in the same sitting week.

Urgent bills referred to a portfolio committee

Brisbane Olympic and Paralympic Games Arrangements Bill 2024

On 17 April 2024, the Brisbane Olympic and Paralympic Games Arrangements bill was introduced, declared urgent and referred to the Housing, Big Build and Manufacturing Committee with a report date of Friday, 17 May 2024.



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The bill proposed to amend the *Brisbane Olympic and Paralympic Games Arrangements Act 2021* to establish the Games Venue and Legacy Delivery Authority to ensure Queensland is ready to host the Brisbane 2032 Olympic and Paralympic Games.

The bill was passed on 23 May 2024 with amendment.

Record of Proceedings: [17 April 2024](#), p1053
[23 May 2024](#), p1915
Standing Order 137

Cheaper Power (Supplementary Appropriation) Bill 2024

On 2 May 2024, the Cheaper Power (Supplementary Appropriation) bill was introduced, declared urgent and referred to the Cost of Living and Economics Committee with a report date of Friday, 17 May 2024.

The bill authorised the Treasurer to pay amounts from the Consolidated Fund for a particular department for the financial year starting 1 July 2023, allowing the Government to provide urgent cost of living relief through rebates applying to power bills.

The bill was passed on 22 May 2024 without amendment.

Record of Proceedings: [2 May 2024](#), p1484
[22 May 2024](#), p1725
Standing Order 137

Help to Buy (Commonwealth Powers) Bill 2024

On 2 May 2024, the Help to Buy (Commonwealth Powers) bill was introduced, declared urgent and referred to the Housing, Big Build and Manufacturing Committee with a report date of Friday, 7 June 2024.

The bill proposed to refer legislative power to the Commonwealth Parliament under section 51(xxxvii) of the Australian Constitution to enable the passage of the Commonwealth Help to Buy Bill and support the constitutional basis to establish the Help to Buy scheme, a shared equity program between federal and state Governments.

The bill was passed on 11 June 2024 without amendment.

Record of Proceedings: [2 May 2024](#), p1486
[11 June 2024](#), p2014
Standing Order 137

Urgent bill not referred to a portfolio committee

Revenue Legislation Amendment Bill

On 11 June 2024, the Revenue Legislation Amendment Bill was introduced, declared urgent and not referred to a committee to enable the bill to pass through all remaining stages in that week's sitting.

The bill proposed to amend the *Duties Act 2001*, the *First Home Owner Grant and Other Home Owner Grants Act 2000*, the *Land Tax Act 2010* and the *Payroll Tax Act 1971* to implement revenue measures announced in the 2024-25 state budget and to make other amendments to revenue legislation.

The bill was passed on 14 June 2024 without amendment.

Record of Proceedings: [11 June 2024](#), p1980
[14 June 2024](#), p2412



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Standing Order 137

Amendment to second reading question

Health and Other Legislation Amendment Bill (No. 2)

On 7 March 2024, the member for Glass House and Manager of Opposition Business moved an amendment to the question that the Health and Other Legislation Amendment Bill (No. 2) be read a second time. The member moved to omit the words 'now read a second time' and insert 'withdrawn and redrafted to remove all provisions in Parts 2, 6, 7 and Schedule 1 which should be presented in a separate bill.'

The amendment was in order, but the Leader of the House moved that the question be put. This motion was agreed to. The question, that the amendment be agreed to, was then put. A division was called, which was resolved in the negative.

Record of Proceedings: [7 March 2024](#), pp598-599
Standing Order 141

Amendment to second reading question

Energy (Renewable Transformation and Jobs) Bill

On 17 April 2024, the member for Maiwar moved an amendment to the question that the Energy (Renewable Transformation and Jobs) Bill be read a second time. The member moved to omit the words 'now read a second time' and insert 'considered once the Government commits to halt new coal and gas approvals, develop a plan to phase out coal and gas exports, and adopt an emission reduction target of at least 75 per cent by 2030 in line with current science'.

The amendment was in order, but no member jumped to speak on the amendment. As such, the Deputy Speaker put the question that the member for Maiwar's amendment be agreed to. A division was called, which was resolved in the negative in accordance with Standing Order 106(10).

Record of Proceedings: [17 April 2024](#), pp1128-1130
Standing Order 141

Revenue amendment ruled out of order

Housing Availability and Affordability (Planning and Other Legislation Amendment) Bill

On 16 April 2024, the member for South Brisbane moved an amendment to the Housing Availability and Affordability (Planning and Other Legislation Amendment) Bill during consideration in detail. The Speaker noted the amendment "would create a condition that a minister could only declare a development a state facilitated application where inter alia half of any proposed housing development is transferred to the state and for industrial, sporting, recreation or commercial developments half of the total area of land is transferred to the state." As such, the amendment was declared to be a revenue amendment due to the fact that it "effects the imposition of levies, charges or fees which are akin to taxation in their effect and characteristics which is a charge upon the people", despite the amendment not causing a compulsory acquisition. The amendment was ruled out of order.

Record of Proceedings: [16 April 2024](#), p991



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Same question rule

Standing Order 87(1) states that, unless the Standing Orders otherwise provide, a question or amendment shall not be proposed which is the same as any question which, during the same session, has been resolved in the affirmative or negative.

Standing Order 150 also provides that no amendment, new clause or schedule to a bill shall be moved which is substantially the same as one already negatived by the House unless there has been an order of the House to reconsider the Bill.

Transport and Other Legislation Amendment Bill

On 9 February 2024, the Speaker tabled a ruling that the same question rule was enlivened by two clauses in the Transport and Other Legislation Amendment Bill 2023. The Speaker noted that a motion to suspend Standing Order 87 would be required for these clauses to be considered. On 13 February 2024, the House agreed to suspend Standing Orders 87 and 150 to allow the bill in its current form, as well as any amendments circulated by the relevant minister, to be moved and considered.

Record of Proceedings: [13 February 2024](#), p70
Standing Orders 87 and 150

Criminal Law (Coercive Control and Affirmative Consent) and Other Legislation Amendment Bill

On 9 February 2024, the Speaker tabled a ruling that the same question rule was enlivened by five clauses in the Criminal law (Coercive Control and Affirmative Consent) and Other Legislation Amendment Bill 2023. The Speaker noted that a motion to suspend Standing Order 87 would be required for these clauses to be considered. On 13 February 2024, the House agreed to suspend Standing Orders 87 and 150 to allow the bill in its current form, as well as any amendments circulated by the relevant minister, to be moved and considered.

Record of Proceedings: [13 February 2024](#), p70
Standing Orders 87 and 150

Health and Other Legislation Amendment Bill (No. 2)

On 5 March 2024, the Speaker ruled that the same question rule was enlivened by four clauses in the Health and Other Legislation Amendment Bill (No. 2). The Speaker noted a motion to suspend Standing Order 87 would be required for these clauses to be considered. On 6 March 2024, the House agreed to suspend Standing Orders 87 and 150 to allow the Bill and any amendments circulated by the Minister to be moved and considered in their current form.

Record of Proceedings: [5 March 2024](#), p344
[6 March 2024](#), 478
Standing Orders 87 and 150

Casino Control and Other Legislation Amendment Bill

On 6 March 2024, the Speaker ruled that the same question rule was enlivened in relation to the Casino Control and Other Legislation Amendment Bill 2023 and the Casino Control and Other Legislation Amendment Act 2022. The Speaker



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noted a motion to suspend Standing Order 87 would be required for the two offending clauses to be considered.

Record of Proceedings: [6 March 2024](#), pp426-427
Standing Order 87

Suspension of Standing Orders 87 and 150

On 7 March 2024, the Leader of the House moved a motion to suspend Standing Orders 87 and 150 for the remainder of the parliamentary session for government bills, government amendments to bills and motions moved by a minister. The motion was resolved in the affirmative as a result of a division.

Record of Proceedings: [7 March 2024](#), pp538-539
Standing Orders 87 and 150

Residential Tenancies and Rooming Accommodation and Other Legislation Amendment Bill

On 22 May 2024, the member for South Brisbane tabled amendments to the Residential Tenancies and Rooming Accommodation and Other Legislation Amendment Bill. On 23 May 2024, the Speaker ruled amendments 2 to 6, 17, 18, 26 and 27 enlivened the same question rule as they canvassed issues subject to the same question rule that were previously ruled upon by Deputy Speaker Kelly on 11 May 2023. Amendment 1 was pre-consequential to those amendments. The Speaker also ruled Amendments 8 to 11 and 22 enlivened the same question rule as they canvassed issues subject to the same question rule that were previously ruled upon by the Speaker on 14 September 2021. Amendments 12 to 14, 19 to 21, 24 and 25 were consequential to those amendments.

As such, the Speaker ruled Amendments 1 to 6, 8 to 14 and 17 to 27 were either themselves out of order or consequential to clauses that were out of order. Clauses 7, 15 and 16 remained in order but required leave of the House to progress, as the proposed amendments were outside of the long title. Leave was not granted.

Record of Proceedings: [14 September 2021](#), pp2524-2525
[11 May 2023](#), pp1380-1381
[22 May 2024](#), p1762
[23 May 2024](#), p1820, p1857
Standing Orders 87 and 150

QUESTIONS WITHOUT NOTICE

Facts to be authenticated

As a rule of parliamentary practice, members must be able to authenticate facts in their questions.

On 13 February 2024, the Premier was asked why the government is trying to fix the narrative relating to historical comparisons of hospital data, rather than using their resources to fix the health crisis. The Leader of the House rose on a point of order, requesting the member be asked to authenticate the facts they asserted in their question. The Speaker ruled that, despite a reference to an RTI document in the question, the member had editorialised what they believed the document had said. As such, the member was instructed to rephrase the question. The member simplified the question, removing the editorialising, and tabled the document in support.



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Record of Proceedings: [13 February 2024](#), p25

On 13 February 2024, another member asked the Premier what action he would take regarding the health minister's decision to remove historical health data which was previously released. In asking the question, the member referred to documents obtained under RTI that showed less than two months after data was initially reported, the Labor government planned to change how the hospital and health performance measures were reported. The Leader of the House rose on a point of order, again stating the need of the member to authenticate their assumption contained in the question. The member tabled the document, asserting it explicitly stated data will be displayed from December 2020 only the historical graphs tab would be removed, and the intent was to review the existing narrative. After considering the point of order, Mr Speaker stated he was not asking the member to authenticate their question, but instead to give an opportunity for the question to be rephrased. Following the authentication that was offered, the Speaker allowed the question as asked, but allowed the Premier latitude in how he responded. Another member then rose on a second point of order, asserting repetition of the previous question. The Speaker said there was no point of order.

Record of Proceedings: [13 February 2024](#), pp26-27

On 15 February 2024, the Premier was asked why the Labor government reinstated breach of bail as an offence for youth criminals, following its removal in 2015. The Leader of the House rose on a point of order, asking the member to authenticate the action referred to in 2015. The member responded the action was in the bill as the basis for authentication. The Speaker remarked that the member had not referred to a section of the bill that related to the action, and that, in order to authenticate the facts, they needed to be able to show or prove where it was in the bill. Another member rose on a point of order, stating in the past, the Speaker has accepted the assurances of members, with it then being incumbent on the member to be able to provide that authentication.

The member noted that, in a number of instances, the Speaker had accepted the assurance of "yes, I am able to do so" with no further action. Mr Speaker responded stating that, in most cases, there has been an immediate ability to authenticate facts based on a piece of paper or document that could be tabled. The Speaker ruled that, in this instance, he expected that there would be authentication and if it was not satisfactory to him, he would be asking the member to explain to the House why they said they were able to authenticate the facts referenced within their question.

Record of Proceedings: [15 February 2024](#), pp230-231

On 19 March 2024, a member prefaced a question to the Minister for Health, Mental Health and Ambulance Services and Minister for Women by stating media reports had "exposed multiple systemic failures". The Leader of the House rose on a point of order, asking the member to authenticate the existence of systemic failures. The Speaker allowed the question, given it is "a very difficult scenario to have to authenticate given that it is probably a policy driven issue", but gave the Minister latitude in how she chose to respond.

Record of Proceedings: [19 March 2024](#), p628

On 19 March 2024, a member referenced a recent report by the Australian Energy Market Operator when asking the Premier whether power bills in Queensland would go up while they are decreasing across the rest of the country. The Leader



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of the House rose on a point of order, asking the member to authenticate the specific reference within the report that supported her question. The Speaker allowed the question, stating the member was making a direct reference to a document, and he was satisfied the document itself was the reference point.

Record of Proceedings: [19 March 2024](#), p634

Inferences or imputations in questions

Under Standing Order 115, questions without notice shall not contain inferences or imputations.

On 5 March 2024, a member asked the Premier whether his ongoing support for unlimited rent increases and no-grounds evictions for Queensland renters was influenced by the rental income he received from his investment properties. The Speaker ruled a question out of order, noting it appeared to reference "potential conflicts of interest or misuse of office."

Record of Proceedings: [5 March 2024](#), p341
Standing Order 115

On 5 March 2024, a member asked the Premier, after denying a text message existed and only apologising after the revelation that the message did exist came to light in the media, was the Premier sorry for misleading parliament and Queenslanders, or sorry that it came to light. The Speaker asked the member to rephrase the question so that it did not include imputations. The member rephrased the question to ask why did the Premier not correct the record in the many parliamentary sitting weeks since the Premier first denied the message ever existed.

Record of Proceedings: [5 March 2024](#), p337
Standing Order 115

On 5 March 2024, a member asked the Premier why Queenslanders should trust that the Premier is acting in their interests, rather than the best interests of Labor heavyweights and lobbyists who put the Premier in his job. The Speaker ruled the question was in order, despite stating it contained "a few very broad imputations". As a result, the Speaker allowed the Premier to answer in a very broad sense, also.

Record of Proceedings: [5 March 2024](#), p338
Standing Order 115

On 6 March 2024, a member asked the Premier whether misleading comments made during the process of changing the Lady Cilento, and a revelation that the Premier misled parliament in the current sitting week, provided examples that Queenslanders needed to question everything the Premier says. The Speaker allowed the question, despite it "getting difficult to understand where imputations are beginning and ending". The Premier was provided latitude in how he chose to respond.

Record of Proceedings: [6 March 2024](#), p440
Standing Order 115

On 21 May 2024, a member asked the Premier when he would hold Minister Fentiman to the same standards as Minister D'Ath and remove the current health minister, in light of increased ambulance ramping. The Speaker did not consider the question to contain an imputation and allowed the question.



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Record of Proceedings: [21 May 2024](#), p1573
Standing Order 115

Questions regarding an opinion

Under Standing Order 115, questions without notice shall not ask for an expression of opinion or a legal opinion.

On 7 March 2024, a member asked the Premier whether the husband of a woman who had been killed by youth offenders was right when he said that, until the government changes the laws, fatal offences committed by young offenders will continue on and on. The Speaker allowed the question, noting that it may be seeking an opinion, but the gravity of the question warranted a response.

Record of Proceedings: [7 March 2024](#), pp543-544
Standing Order 115

Questions shall not anticipate debate

Under Standing Order 115, questions without notice shall not anticipate debate regarding business pending on the Notice Paper.

On 6 March 2024, a member asked the Deputy Premier and Treasurer to update the House on how the government is pushing power prices down for Queenslanders. During the Deputy Premier's response, the Manager of Opposition Business rose on a point of order, stating the Deputy Premier's contribution was anticipating a Private Members' Motion that was to be debated that evening. The Speaker instructed the Deputy Premier to take heed of the motion that was before the House and ensure his comments were not in conflict with the motion or anticipating debate. In response to a further point of order, Mr Speaker clarified "[w]ilst there are specific bills and motions which deal directly with particular issues, it is important to note that certain issues are in the general community interest overall and it is important not to stifle all debate around that." Following further comments by the Deputy Premier, the Speaker noted he was straying into the motion, and asked him to keep more broadly to the issue of cost of living.

Record of Proceedings: [6 March 2024](#), p441
Standing Order 115

On 21 March 2024, a member asked Minister for Health, Mental Health and Ambulance Services and Minister for Women to update the House on how the government is delivering healthcare for Queenslanders, regardless of where they live. During the Minister's response, she referenced how an opposition member "voted to keep abortion in the Criminal Code." A member rose on a point of order, asserting these comments could be interpreted as anticipating debate on the Termination of Pregnancy (Live Births) Amendment Bill, which had been introduced earlier in the sitting week. The Speaker ruled that, as the Bill was a private members' bill, Standing Order 231 provides that the Bill can essentially take up to nine months to come to the House. As such, if we were "to apply anticipation in every case we would not be able to talk about a number of different things, some which are very different to what may be otherwise discussed in the parliament." As such, there was no point of order.

Record of Proceedings: [6 March 2024](#), p441
Standing Orders 115 and 231

On 1 May 2024, a member asked the Premier whether he would admit the third-term Labor government has only changed the words, not changed the law, to



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remove detention as a last resort. The Speaker ruled the question spoke directly to the passage of a bill, being the Queensland Community Safety Bill that had been introduced earlier that sitting day. The Speaker clarified these circumstances were different to anticipation regarding a private members' bill, which can essentially take up to nine months to come to the House. Given the government bill was due to come before the House in six weeks' time, these circumstances were markedly different and the question was ruled out of order.

Record of Proceedings: [1 May 2024](#), p1386
Standing Order 115

On 2 May 2024, a member asked the Minister for Education and Minister for Youth Justice, in relation to the government response to the Youth Justice Reform Select Committee recommendations, when a review would be completed and the impact of lowering the threshold in relation to serious repeat offender declarations. The Speaker ruled a large part of the question related to a bill before the House and stated the question was out of order.

Record of Proceedings: [2 May 2024](#), p1481
Standing Order 115

Member entitled to respond to preamble

On 13 February 2024, the Premier was asked a question relating to changes to the Youth Justice Act in 2016, and the Attorney-General's comments regarding the severity of punishment not reducing offending, or reoffending. The member noted the number of repeat youth offenders has since doubled, car theft has increased 116% and break-ins have increased by 54%. In this context, the member asked the Premier why he decided to reappoint the Attorney-General. The Manager of Opposition Business rose on a point of order during the Premier's response, asserting, despite the preamble, the Premier was not being relevant to the simple question. The Speaker ruled while the last part of the question may appear to be simple, the preamble entitled the member on their feet to respond to all that has been asked, including the preamble.

Record of Proceedings: [13 February 2024](#), pp23-24
Standing Order 115

Length of preamble

On 30 April 2024, the Premier was asked a question relating to the removal of detention as a last resort. The preamble to the question noted that prioritising community safety is already stipulated in section 150A of the Youth Justice Act, the Charter of Youth Justice Principles and sentencing guidelines. The Speaker allowed the question, but gave the Premier latitude in terms of his response, noting the question "is skating very close to having too lengthy a preamble."

Record of Proceedings: [30 April 2024](#), p1268
Standing Order 115

On 30 April 2024, the Minister for Transport and Main Roads and Minister for Digital Services was asked a question relating to meetings with the CFMEU. The Manager of Opposition Business rose on a point of order during the Minister's response, asserting, despite the preamble, the Minister was not being relevant to the question of why the government had lifted a ban on meeting with the CFMEU. The Speaker directed the Minister that there were specific elements to the question that he would need to address. The Speaker also took this opportunity to provide guidance to the Opposition, stating the preamble to some questions



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was getting quite lengthy and that questions may not be accepted if that conduct continued.

Record of Proceedings: [30 April 2024](#), p1271
Standing Order 115

On 23 May 2024, the Minister for Health, Mental Health and Ambulance Services and Minister for Women was asked whether the Labor government, after nearly a decade in power, accepted any responsibility for a lack of planning and resourcing that was hindering hardworking Queensland Health staff from doing their jobs. The preamble to the question cited the circumstances surrounding the deaths of three patients who passed away either while waiting for an ambulance, or while the ambulance was ramped. The Speaker allowed the question, but noted it contained a "reasonably long preamble" and offered a general caution to all members that questions should be "as succinct as can be".

Record of Proceedings: [23 May 2024](#), p1833
Standing Order 115

Not related to public affairs of minister

Under Standing Order 113, questions without notice cannot be put to a minister if it is not related to the public affairs with which the minister is officially connected.

On 7 March 2024, a member began their question to the Premier by citing concerns from Brisbane victims of crime that they had not been given an opportunity to publicly air their concerns about the crime crisis because no open-floor session was held at the Brisbane hearings of the Youth Justice Reform Select Committee. The member then asked, given the Committee was meeting the following day, would the Premier publicly support the LNP's call to hold an open session to give a voice to all victims of Queensland's crime crisis. The Speaker initially ruled the question out of order as it referred to a parliamentary committee, which was not in the scope of the Premier, who leads the executive. The Speaker subsequently clarified the question was unrelated to the public affairs with which the Premier is connected or responsible for and as such was out of order.

Record of Proceedings: [7 March 2024](#), pp546-547
Standing Order 113

On 19 March 2024, a member asked the Premier whether he would initiate an immediate review into electoral laws to prevent third party groups like the Australian Workers' Union, pretending to be the Legalise Cannabis Party, handing out misleading how-to-vote cards directing preferences to Labor, and when did the Premier first know about this tactic. The Speaker stated the question pertained to party political matters, and not to the portfolio responsibilities of the Premier. The Speaker indicated the balance of the question was out of order, but gave the member the opportunity to rephrase the question. The member subsequently asked the Premier whether he would initiate an immediate review into electoral laws to prevent third-party groups handing out misleading how-to-vote cards.

Record of Proceedings: [19 March 2024](#), p633
Standing Order 113



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Question directed at member and not through chair, subsequent question not repetitive

On 19 March 2024, a member asked the Premier did the recent advice to upgrade Suncorp Stadium and QSAC come from the same people who gave “you” the initial advice to knock down and rebuild the Gabba. The Speaker ruled the question out of order as it was directed directly at a member instead of through the chair. When another member of the opposition asked the same question at a later point during Question Time, a government member rose on a point of order, asserting the question was repetitive. The Speaker ruled that, given the previous question was out of order, the present question was permitted.

Record of Proceedings: [19 March 2024](#), pp628-629, p632
Standing Order 113

Question in order, not hypothetical

On 21 March 2024, a member asked the Premier to outline how the government is listening and delivering for Queenslanders, and was the Premier aware of any risky alternatives. An opposition member rose on a point of order, arguing “[r]isk’ is defined as probability of a future event, and probability is how likely something is to happen”, which fell within the remit of a hypothetical question. The Speaker allowed the question, ruling “there is a difference between asking a hypothetical question and asking if there may be matters which pertain to possibility within a public policy context.”

Record of Proceedings: [19 March 2024](#), pp838-839
Standing Order 115

On 2 May 2024, a member asked the Premier how many power bills could be paid for from the cost of the Premier and the Minister for Police and Community Safety flying in two separate private jets to the same place, minutes apart. The Leader of the House rose on a point of order, asserting the calculations requested in the question rely on a completely hypothetical assumption of what power bills might be and urged the question be ruled out of order.

The Speaker stated he had allowed the question on the basis that a response was being provided. As such, the question was not out of order.

Record of Proceedings: [2 May 2024](#), pp1475-1476
Standing Order 115

On 22 May 2024, a government member asked the Minister for Housing, Local Government and Planning and Minister for Public Works to update the House on how the government’s priorities are supporting Queenslanders and was the minister aware of “any risky alternative approaches and, in particular, risks which may re-emerge?” A member of the Opposition rose on a point of order, stating “a risk that may emerge” is a hypothetical. The Speaker allowed the question, ruling whenever “risk’ is used in a question, “it is always about what may occur under those circumstances”.

Record of Proceedings: [22 May 2024](#), p1718
Standing Order 115